COLLECTIVE BARGAINING AGREEMENT

The Board of Trustees recognizes that collective bargaining agreements are legally binding, bilateral agreements. The Board is committed to carrying out the provisions of each agreement and expects the agreements to be consistently and uniformly administered.

In order to help prepare for future negotiations, the Superintendent or designee shall identify any portions of the agreement that hinder the District's efforts to meet District goals.

(cf. 4140/4240 - Bargaining Units) (cf. 4143/4243 - Negotiations/Consultation)

Legal Reference:

EDUCATION CODE

35160 Authority of governing boards
35160.1 Broad authority of school districts
GOVERNMENT CODE
3540-3549.3 Educational Employment Relations Act
CODE OF REGULATIONS, TITLE 8
31001-32997 Regulations of employee relations boards

Policy FORTUNA UNION HIGH SCHOOL DISTRICT Adopted: March 13, 2000 Fortuna, California

CONCERTED ACTION/WORK STOPPAGE

The Board of Trustees recognizes the importance of maintaining positive relations with employees, employee organizations, parents/guardians and community members throughout the collective bargaining process. In the event of an impasse in negotiations, the Board shall make a good faith effort to reach an agreement with the employee organization through participation in state mediation and factfinding procedures.

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(cf. 4141/4241 - Collective Bargaining Agreement)
(cf. 4143/4243 - Negotiations/Consultation)
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During any threatened or actual withholding of services, the Board shall keep parents/guardians and community informed about the status of District negotiations, the educational program and safety measures that have been taken by the District.

When feasible, the Board desires to keep schools operating during any work stoppage. The Superintendent or designee shall take steps necessary in order to help ensure the safety of students, staff and District property during a work stoppage. Such steps shall be reported to the Board as soon as possible.

The Board recognizes that preparation is necessary to reduce disruption during a work stoppage and to ensure that students receive the education to which they are entitled. The Superintendent or designee shall develop a written plan which shall delineate actions to be taken in the event of a strike or threatened strike. The plan shall include specific responsibilities of the Board and District staff, plans to maintain District operations, appropriate student instruction and supervision, as well as communication and safety issues.

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(cf. 0450 - Comprehensive Safety Plan)
(cf. 1100 - Communications with the Public)
(cf. 1112 - Media Relations)
(cf. 9000 - Role of the Board)
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The Board believes that employees shall be held accountable for their behavior during any labor dispute. The District may take disciplinary action against employees, taking into account the seriousness of the behavior and the District's efforts to rebuild relations following the withholding of services by employees.

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(cf. 4118 - Suspension/Disciplinary Action)
(cf. 4218 - Suspension/Disciplinary Action)
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Legal Reference: (see next page)

CONCERTED ACTION/WORK STOPPAGE (continued)

Legal Reference:

EDUCATION CODE

35204 Contract with attorney in private practice

35205 Contract for legal services

37200-37202 Instructional days

GOVERNMENT CODE

3540-3549.3 Educational Employment Relations Act, especially:

3543.5-3543.6 Unfair labor practices

3548-3548.8 Impasse procedures

INSURANCE CODE

10116 Employee continuation of insurance coverage

UNITED STATES CODE, TITLE 29

1161-1169 Continuation coverage and additional standards for group health plan

PUBLIC EMPLOYMENT RELATIONS BOARD DECISIONS

<u>Fresno Unified School District</u>, 1982, PERB Dec. No. 208, 6 PERC 13110 <u>Konocti Unified School District</u>, 1982, PERB Dec. No. 217, 6 PERC 13152

Management Resources:

CSBA PUBLICATIONS

Before the Strike: Planning Ahead in Difficult Negotiations, 1996

Policy FORTUNA UNION HIGH SCHOOL DISTRICT Adopted: March 13, 2000 Fortuna, California

Certificated and Classified Personnel

AR 4141.6(a) 4241.6

CONCERTED ACTION/WORK STOPPAGE

Maintenance of District Operations

At the discretion of the Superintendent or designee, employees reporting for duty may be temporarily assigned to other duties. In addition, the Superintendent or designee may hire qualified substitute and/or temporary employees as needed to maintain District operations and shall recommend to the Board of Trustees an appropriate rate of pay for such employees for the period of the work stoppage.

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(cf. 4113 - Assignment)
(cf. 4121 - Temporary/Substitute Personnel)
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Days of instruction lost due to a work stoppage may be made up following the end of the normal school year.

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(cf. 6111 - School Calendar)
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Strike Plan

The Superintendent or designee may establish a committee to develop a plan in the event of a work stoppage. This committee may include District-level staff, legal counsel, the District's negotiator and parents/guardians.

The strike plan shall address, at a minimum, the following elements:

- 1. Roles and responsibilities during a work stoppage, including roles of the Board, Superintendent, District-level staff, legal counsel, principals, certificated or classified staff when they are not participating in the strike, substitutes and other employees
- 2. Criteria for keeping schools open during a work stoppage including potential costs, availability of qualified substitutes or other staffing, the ability to maintain the quality of the educational program and other essential services, and the ability to ensure the safety of students and staff
- 3. Maintenance of the educational program, including availability of lesson plans and instructional materials, alternatives for handling special education and other programs as appropriate
- 4. Internal communications among District staff and the Board during a work stoppage
- 5. Plans for obtaining, paying and communicating with temporary or substitute employees

AR 4141.6(b) 4241.6

6. Status of District-paid benefits, including health care, insurance, vacation and sick leave benefits

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(cf. 4154/4254/4354 - Health and Welfare Benefits)
(cf. 4161.1/4361.1 - Personal Illness/Injury Leave)
(cf. 4161.2/4261.2/4361.3 - Personal Leaves)
(cf. 4261.1 - Personal Illness/Injury Leave)
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7. Communications with parents/guardians, the media, business partners, public officials and other community members that identify key messages, strategies and District spokespersons

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(cf. 1100 - Communications with the Public)
(cf. 1112 - Media Relations)
(cf. 4143.1/4243.1 - Public Notice - Personnel Negotiations)
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- 8. Equipment and supply needs
- 9. Desirability and feasibility of conducting extracurricular activities during a work stoppage including an analysis of the number of events and activities that would be affected, the availability of staffing, the degree of student and/or community participation and the ability to provide adequate security at events

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(cf. 6145 - Extracurricular and Cocurricular Activities)
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10. Contingency plans for transportation

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(cf. 3541 - Transportation Routes and Services)
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11. Contingency plans for the provision of food services

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(cf. 3550 - Food Service/Child Nutrition Program)
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- 12. Identification of outside resources who may be called upon to help with school operations
- 13. Coordination with law enforcement and other agencies

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(cf. 1020 - Youth Services)
(cf. 1400 - Relations Between Other Governmental Agencies and the Schools)
(cf. 1700 - Relations Between Private Industry and the Schools)
```

14. Appropriate safeguards for the safety of students, working employees, substitutes, volunteers, parent/guardians and Board members

(cf. 0450 - Comprehensive Safety Plan)

- 15. Provisions for safe, effective board meetings
- 16. Cost estimates for the various strategies to be implemented during a work stoppage
- 17. Legal remedies available to enjoin the work stoppage if possible or to file unfair labor practice charges against the employee organization
- 18. Continuation of negotiations during a work stoppage

(cf. 4143/4243 - Negotiations/Consultation)

19. Plans for resuming normal District operations, rebuilding relations and disciplining employees if necessary after the work stoppage

Activities of Employees

The District shall not impose or threaten to impose reprisals, discriminate or threaten to discriminate, or otherwise interfere with, restrain or coerce employees for the exercise of their rights. (Government Code 3543.5-3543.6)

Employees engaging in a work stoppage shall not prevent access to school facilities by other employees, substitutes or students; use or threaten physical violence or bodily injury; trespass; distribute malicious or defamatory leaflets or materials; or otherwise coerce or intimidate individuals in the conduct of school business.

During an actual or threatened work stoppage, an employee shall not retain in his/her possession any District property, including but not limited to student attendance and grading records, lesson plans, keys, equipment and supplies.

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(cf. 3512 - Equipment)
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Employees shall not use students to distribute messages that promote or explain the position of any employee organization that is contemplating or engaged in a work stoppage. In addition, employees shall not use classroom or other duty time to promote an employee organization's position in negotiations or in a work stoppage.

AR 4141.6(d) 4241.6 When students raise questions related to a work stoppage, teachers shall approach the subject in accordance with the District's policy on controversial issues and shall not allow such discussions to interfere with their regular teaching responsibilities.

(cf. 6144 - Controversial Issues)

Salary and Benefits

Employees withholding services shall not receive salary or unemployment benefits during the period of the work stoppage.

Any employee withholding services may be subject to the loss of payroll deduction privileges.

The District may not pay contributions to health care benefits if employees fail to work the minimum number of hours per month as specified in the collective bargaining agreement, Board policy or administrative regulation. However, the District shall offer employees the option of paying their own coverage under COBRA. (29 USC 1161-1169)

If the District determines that it will withhold its contributions to employees' life and disability insurance, employees shall be offered an opportunity to retain these coverages by paying the contributions themselves. (Insurance Code 10116)

Employees whose vacation leave has been authorized prior to the work stoppage shall receive vacation pay for the authorized period.

If an employee is on a paid sick or disability leave when the work stoppage begins, he/she shall be entitled to continued payment as long as he/she remains ill or disabled and is otherwise eligible according to Board policy and collective bargaining agreements.

The Superintendent or designee may determine that credit shall not be applied toward probationary service, salary schedule advancement, permanent status, vacation earnings, retirement credit or sick leave accrual during the period of time that employees withhold services.

Regulation FORTUNA UNION HIGH SCHOOL DISTRICT Approved: March 13, 2000 **Fortuna, California**

Certificated and Classified Personnel

BP 4143(a) 4243

The Board of Trustees is legally responsible for negotiating in good faith with exclusive employee representatives on wages, hours of employment, and other terms and conditions of employment identified in law as being within the scope of representation. (Government Code 3543.2)

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(cf. 4140/4240 - Bargaining Units)
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The Board recognizes its responsibility to represent the public's interests in the collective bargaining process. The Board and/or Superintendent shall keep the public informed about the progress of negotiations and the ways in which negotiations affect District goals.

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(cf. 4141.6/4241.6 - Concerted Action/Work Stoppage)
(cf. 4143.1/4243.1- Public Notice - Personnel Negotiations)
```

In reaching agreements on employee contracts, the Board shall balance the needs of staff and the priorities of the District in order to provide students with a high-quality instructional program based on a sound, realistic budget.

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(cf. 0200 - Goals for the School District)
(cf. 3100 - Budget)
(cf. 4141/4241 - Collective Bargaining Agreement)
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The Board endorses and uses an interest-based, nonadversarial approach to collective bargaining. The goal of negotiations shall be to reach an agreement which meets the interests of all concerned.

The Board believes that effective negotiations require the input of all levels of the administration. The Board shall establish a bargaining team to assist in analyzing contract provisions and conducting contract negotiations.

The Board with its bargaining team shall establish standards of conduct pertaining to the negotiations process for individual Board members and members of the bargaining team. Meetings related to negotiations are not subject to state open meeting laws and shall be held in closed session. Matters discussed in these meetings shall be kept in strict confidence.

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(cf. 4119.23/4219.23/4319.23 - Unauthorized Release of Confidential/Privileged Information) (cf. 9010 - Public Statements) (cf. 9011 - Disclosure of Confidential/Privileged Information) (cf. 9321 - Closed Session Purposes and Agendas)
```

The Board shall provide its negotiator(s) with expected outcomes and clear parameters for acceptable contract provisions and may initiate proposals which promote the realization of District goals. The Board shall closely monitor the progress of negotiations and carefully

consider how proposed contract provisions would affect the District's short- and long-term goals.

Consultation

The exclusive representative of certificated staff may consult with the Board on the definition of educational objectives, the determination of the content of courses and curriculum and the selection of textbooks.

(cf. 6010 - Goals and Objectives) (cf. 6141 - Curriculum Development and Evaluation) (cf. 6161.1 - Selection and Evaluation of Instructional Materials) (cf. 9311 - Board Policies)

Legal Reference:

<u>GOVERNMENT CODE</u> 3540-3549.3 Educational Employment Relations Act

Policy FORTUNA UNION HIGH SCHOOL DISTRICT Adopted: March 13, 2000 Fortuna, California

Certificated and Classified Personnel

BP 4143.1 4243.1 Because the Board of Trustees has a responsibility to represent the public's interest in negotiations with employee organizations, the Board is committed to keeping the public informed and encouraging public comment throughout the negotiations process. The Board shall inform the public about contract proposals and shall disclose the major provisions of the proposed agreement as required by law.

(cf. 1100 - Communication with the Public)

(cf. 4141/4241 - Collective Bargaining Agreement)

(cf. 4141.6/4241.6 - Concerted Action/Work Stoppage)

(cf. 4143/4243 - Negotiations/Consultation)

Legal Reference:

GOVERNMENT CODE

3547 Proposals relating to representation; informing public, adoption of proposals; new subjects; regulations

3547.5 Major provisions of agreement with exclusive representative

CODE OF REGULATIONS, TITLE 8

32075 PERB regional office defined

32900 EERA and HEERA public notice: requirements for governing boards to adopt policy 32910 Filing of EERA or HEERA complaint

Management Resources:

CDE MANAGEMENT ADVISORIES

0515.92 Public Disclosure of Collective Bargaining Agreements, 92-01

CSBA PUBLICATIONS

Public Notice and Disclosure, Resource Guide for Employment Relations, December 1996

Policy FORTUNA UNION HIGH SCHOOL DISTRICT Adopted: March 13, 2000 Fortuna, California

Certificated and Classified Personnel

AR 4143.1(a) 4243.1

PUBLIC NOTICE - PERSONNEL NEGOTIATIONS

Public Notice

All initial contract proposals of the Board of Trustees and an employee organization shall be presented at a public meeting and shall thereafter be public records. (Government Code 3547)

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(cf. 1340 - Access to District Records)
(cf. 9321 - Closed Session Purposes and Agendas)
(cf. 9321.1 - Closed Session Actions and Reports)
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After the public has had an opportunity to provide input, the Board shall adopt its initial proposal at a public meeting. (Government Code 3547)

Meeting and negotiating between District and employee organization representatives shall not take place on any proposal until a reasonable time has elapsed after the submission of the proposal to enable the public to become informed and to express itself regarding the proposal at a public meeting. (Government Code 3547)

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(cf. 4143/4243 - Negotiations/Consultation)
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New subjects of meeting and negotiating arising after the presentation of initial proposals shall be made public within 24 hours. If a vote is taken on any such subject by the Board, each member's vote also shall be made public within 24 hours. (Government Code 3547)

Public Disclosure

Before entering into a negotiated agreement, the Board shall disclose, at a public meeting, the major provisions of the agreement, including but not limited to the costs that would be incurred by the District under the agreement for the current and subsequent fiscal years. (Government Code 3547.5)

In order to provide reasonable time for public review, the District shall make available to the public a copy of the proposed agreement at least 10 days prior to a meeting.

The Superintendent or designee shall also prepare a summary of the agreement which shall be available to the public. The summary shall include, but may not necessarily be limited to:

1. Major provisions of the agreement that affect compensation, such as the percentage change in salaries; changes in health and welfare benefits; changes in health and welfare benefit dollar contributions by the District; changes in step and column or longevity provisions; changes in overtime, differential, callback and standby pay

AR 4143.1(b) 4243.1

- provisions; changes in staffing ratios; one-time bonuses or off-the-schedule increases; percentage change of total compensation for the average represented employee
- 2. Other provisions that will result in increased costs to the District even if they do not involve an increase in employee compensation, such as class-size reduction or increased number of staff development days
- 3. Costs of the proposed agreement, for the current and subsequent fiscal years, for salaries, benefits, other compensation and other noncompensation costs
- 4. Proposed source(s) of funding for the current and subsequent fiscal years including the assumptions used to determine available resources to meet the obligations of the proposed agreement
- 5. Other major provisions that do not directly affect the District's costs, such as grievance procedures

A copy of the Board's policy implementing the public notice requirements shall be available in the District office. (Code of Regulations, Title 8, Section 32900)

Regulation FORTUNA UNION HIGH SCHOOL DISTRICT Approved: March 13, 2000 **Fortuna, California**

All Personnel
BP 4144
4244
COMPLAINTS

COMPLAINTS 4344

The Board of Trustees recognizes the need for providing employees with a complaint process.

The Board expects that employees and supervisors will make every effort to resolve employee complaints and disagreements informally before resorting to formal complaint procedures.

The Superintendent or designee shall establish complaint procedures which allow employees to appeal to the Board.

(cf. 4031 - Complaints Concerning Discrimination in Employment) (cf. 4119.11/4219.11/4319.11 - Sexual Harassment) (cf. 4141/4241 - Collective Bargaining Agreement)

Legal Reference:

GOVERNMENT CODE

3543 Public school employees' rights 3543.1 Rights of employee organizations 53296 Definitions 53297 Filing complaint 53298 Reprisals 53298.5 Violations; punishment

Policy FORTUNA UNION HIGH SCHOOL DISTRICT Adopted: March 13, 2000 Fortuna, California

All Personnel AR 4144(a) 4244 COMPLAINTS 4344

The following guidelines shall prescribe the manner in which complaints are handled:

1. A "complaint" shall be defined as an alleged misapplication of the District's policies, regulations, rules or procedures. Procedures for the resolution of employee complaints provide a route of appeal through administrative channels and to the Board of Trustees, if necessary. If the complaint is related to discrimination, the District's procedure for complaints concerning discrimination should be used.

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(cf. 1312.3 - Uniform Complaint Procedures)
(cf. 4031 - Complaints Concerning Discrimination in Employment)
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- 2. If a complaint involves sexual harassment, the initial complaint should be made directly to the offending employee's immediate supervisor. An employee is not required to resolve sexual harassment complaints with the offending person.
- 3. So as not to interfere with school schedules, meetings related to a complaint shall be held before or after the complainant's regular working hours.
- 4. All matters related to a complaint shall be kept confidential. Only those individuals directly involved in resolving the complaint shall be informed of the complaint.
- 5. All documents, communications and records dealing with the complaint shall be placed in a District complaint file. No such material shall be placed in an employee's personnel file.
- 6. No reprisals shall be taken against any participant in a complaint procedure by reason of such participation.
- 7. Time limits specified in these procedures may be reduced or extended in any specific instance by written mutual agreement of the parties involved. If specified or adjusted time limits expire, the complaint may proceed to the next step.
- **8.** Any complaint not taken to the next step within prescribed time limits shall be considered settled on the basis of the answer given at the preceding step.

Informal Complaints

Employees are encouraged to resolve complaints informally. Formal complaint procedures shall not be initiated unless informal efforts to resolve the complaint have been exhausted and the complainant has provided a written description of such efforts.

Formal Complaint Procedure - Step 1

If a complaint has not been satisfactorily resolved by informal procedures, the complainant may file a written complaint with the immediate supervisor or principal within 60 days of the act or event which is the subject of the complaint.

Within five working days of receiving the complaint, the immediate supervisor or principal shall conduct any necessary investigation and meet with the complainant in an effort to resolve the complaint.

The immediate supervisor or principal shall present all concerned parties with a written answer to the complaint within 10 working days after the meeting.

Formal Complaint Procedure - Step 2

If a complaint has not been satisfactorily resolved at Step 1, the complainant may file the written complaint with the Superintendent or designee within five working days of receiving the answer at Step 1. All information presented at Step 1 shall be included with the complaint, and the immediate supervisor or principal shall submit to the Superintendent or designee a report describing attempts to resolve the complaint at Step 1.

Within five working days of receiving the complaint, the Superintendent or designee shall conduct any necessary investigation and meet with the complainant in an effort to resolve the complaint.

The Superintendent or designee shall present all concerned parties with a written answer to the complaint within 10 working days after the meeting.

Formal Complaint Procedure - Step 3

If a complaint has not been satisfactorily resolved at Step 2, the complainant may file a written appeal to the Board within five working days of receiving the answer at Step 2. All information presented at Steps 1 and 2 shall be included with the appeal, and the Superintendent or designee shall submit to the Board a report describing attempts to resolve the complaint at Step 2.

An appeal hearing shall be held at the next regularly scheduled Board meeting which falls at least 12 days after the appeal is filed. This hearing shall be held in closed session if the complaint relates to matters properly addressed in closed session. (cf. 9321 - Closed Session Purposes and Agendas)

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The Board shall make its decision within 30 days of the hearing and shall mail its decision to all concerned parties. The Board's decision shall be final.	
Regulation Approved: March 13, 2000	FORTUNA UNION HIGH SCHOOL DISTRICT Fortuna, California